Calendar No. 439

109TH CONGRESS 2D SESSION

S. 2803

To amend the Federal Mine Safety and Health Act of 1977 to improve the safety of mines and mining.

IN THE SENATE OF THE UNITED STATES

May 16, 2006

Mr. Enzi (for himself, Mr. Kennedy, Mr. Isakson, Mrs. Murray, Mr. Rockefeller, Mr. Byrd, Mr. Dewine, Mr. Santorum, Mr. Specter, Mr. McConnell, Mr. Bunning, and Mr. Obama) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

May 23, 2006

Reported by Mr. Frist for Mr. Enzi, with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To amend the Federal Mine Safety and Health Act of 1977 to improve the safety of mines and mining.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

2	This Act may be eited as the "Mine Improvement and
3	New Emergency Response Act of 2006" or the "MINER
4	Act".
5	SEC. 2. EMERGENCY RESPONSE.
6	Section 316 of the Federal Mine Safety and Health
7	Act of 1977 (30 U.S.C. 876) is amended—
8	(1) in the section heading by adding at the end
9	the following: "AND EMERGENCY RESPONSE PLANS";
10	(2) by striking "Telephone" and inserting "(a)
11	In General.—Telephone"; and
12	(3) by adding at the end the following:
13	"(b) Accident Preparedness and Response.—
14	"(1) IN GENERAL. Each underground coal
15	mine operator shall carry out on a continuing basis
16	a program to improve accident preparedness and re-
17	sponse at each mine.
18	"(2) Response and preparedness plan.—
19	"(A) In General.—Not later than 60
20	days after the date of enactment of the Mine
21	Improvement and New Emergency Response
22	Act of 2006, each underground coal mine oper-
23	ator shall develop and adopt a written accident
24	response plan that complies with this subsection
25	with respect to each mine of the operator, and
26	periodically update such plans to reflect

1	changes in operations in the mine, advances in
2	technology, or other relevant considerations.
3	Each such operator shall make the accident re-
4	sponse plan available to the miners and the
5	miners' representatives.
6	"(B) Plan requirements.—An accident
7	response plan under subparagraph (A) shall—
8	"(i) provide for the evacuation of all
9	individuals endangered by an emergency;
10	and
11	"(ii) provide for the maintenance of
12	individuals trapped underground in the
13	event that miners are not able to evacuate
14	the mine.
15	"(C) PLAN APPROVAL.—The accident re-
16	sponse plan under subparagraph (A) shall be
17	subject to review and approval by the Secretary.
18	In determining whether to approve a particular
19	plan the Secretary shall take into consideration
20	all comments submitted by miners or their rep-
21	resentatives. Approved plans shall—
22	"(i) afford miners a level of safety
23	protection at least consistent with the ex-
24	isting standards, including standards man-
25	dated by law and regulation;

1	"(ii) reflect the most recent credible
2	scientific research;
3	"(iii) be technologically feasible, make
4	use of current commercially available tech-
5	nology, and account for the specific phys-
6	ical characteristics of the mine; and
7	"(iv) reflect the improvements in mine
8	safety gained from experience under this
9	Act and other worker safety and health
10	laws.
11	"(D) PLAN REVIEW.—The accident re-
12	sponse plan under subparagraph (A) shall be
13	reviewed periodically, but at least every 6
14	months, by the Secretary. In such periodic re-
15	views, the Secretary shall consider all comments
16	submitted by miners and miners' representa-
17	tives and intervening advancements in science
18	and technology that could be implemented to
19	enhance miners' ability to evacuate or otherwise
20	survive in an emergency.
21	"(E) Plan content-general require-
22	MENTS.—To be approved under subparagraph
23	(C), an accident response plan shall include the
24	following:

1	"(i) Post-accident communica-
2	TIONS.—The plan shall provide for a re-
3	dundant means of communication with the
4	surface for persons underground, such as
5	secondary telephone or equivalent two-way
6	communication.
7	"(ii) Post-accident tracking.—
8	Consistent with commercially available
9	technology and with the physical con-
10	straints, if any, of the mine, the plan shall
11	provide for above ground personnel to de-
12	termine the current, or immediately pre-ac-
13	cident, location of all underground per-
14	sonnel. Any system so utilized shall be
15	functional, reliable, and calculated to re-
16	main serviceable in a post-accident setting.
17	"(iii) Post-accident breathable
18	AIR.—The plan shall provide for—
19	"(I) emergency supplies of
20	breathable air for individuals trapped
21	underground sufficient to maintain
22	such individuals for a sustained period
23	of time;
24	"(II) caches of self-rescuers pro-
25	viding in the aggregate not less than

1	2 hours for each miner to be kept in
2	escapeways from the deepest work
3	area to the surface at a distance of no
4	further than an average miner could
5	walk in 30 minutes;
6	"(III) a maintenance schedule for
7	checking the reliability of self res-
8	cuers, retiring older self-rescuers first,
9	and introducing new self-rescuer tech-
10	nology, such as units with inter-
11	changeable air or oxygen cylinders not
12	requiring doffing to replenish airflow
13	and units with supplies of greater
14	than 60 minutes, as they are approved
15	by the Administration and become
16	available on the market; and
17	"(IV) training for each miner in
18	proper procedures for donning self-
19	rescuers, switching from one unit to
20	another, and ensuring a proper fit.
21	"(iv) Post-accident lifelines.
22	The plan shall provide for the use of
23	flame-resistant directional lifelines or
24	equivalent systems in escapeways to enable
25	evacuation. The flame-resistance require-

1	ment of this clause shall apply upon the re-
2	placement of existing lifelines, or, in the
3	ease of lifelines in working sections, upor
4	the earlier of the replacement of such life-
5	lines or 3 years after the date of enact-
6	ment of the Mine Improvement and New
7	Emergency Response Act of 2006.
8	"(v) Training.—The plan shall pro-
9	vide a training program for emergency pro-
10	cedures described in the plan which will
11	not diminish the requirements for manda-
12	tory health and safety training currently
13	required under section 115.
14	"(vi) Local coordination.—The
15	plan shall set out procedures for coordina
16	tion and communication between the oper-
17	ator, mine rescue teams, and local emer-
18	gency response personnel and make provi-
19	sions for familiarizing local rescue per-
20	sonnel with surface functions that may be
21	required in the course of mine rescue work
22	"(F) Plan content-specific require-
23	MENTS.—
24	"(i) In General.—In addition to the
25	content requirements contained in subpara

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graph (E), and subject to the considerations contained in subparagraph (C), the Secretary may make additional plan requirements with respect to any of the content matters.

"(ii) Post accident communica-TIONS.—Not later than 3 years after the date of enactment of the Mine Improvement and New Emergency Response Act of 2006, a plan shall, to be approved, provide for post accident communication between underground and surface personnel via a wireless two-way medium, and provide for an electronic tracking system permitting surface personnel to determine the location of any persons trapped underground or set forth within the plan the reasons such provisions can not be adopted. Where such plan sets forth the reasons such provisions ean not be adopted, the plan shall also set forth the operator's alternative means of compliance. Such alternative shall approximate, as closely as possible, the degree of functional utility and safety protection pro-

1	vided by the wireless two-way medium and
2	tracking system referred to in this subpart.
3	"(G) Plan dispute resolution.—
4	"(i) In General.—Any dispute be-
5	tween the Secretary and an operator with
6	respect to the content of the operator's
7	plan or any refusal by the Secretary to ap-
8	prove such a plan shall be resolved on an
9	expedited basis.
10	"(ii) DISPUTES.—In the event of a
11	dispute or refusal described in clause (i),
12	the Secretary shall issue a technical cita-
13	tion which shall be immediately referred to
14	a Department of Labor Administrative
15	Law Judge. The Secretary and the oper-
16	ator shall submit all relevant material re-
17	garding the dispute to the Administrative
18	Law Judge within 15 days of the date of
19	the referral. The Administrative Law
20	Judge shall render his or her decision with
21	respect to the plan content dispute within
22	15 days of the receipt of the submission.
23	"(iii) Further appeals.—A party
24	adversely affected by a decision under
25	clause (ii) may pursue all further available

1 appeal rights with respect to the citation 2 involved, except that inclusion of the dis-3 puted provision in the plan will not be lim-4 ited by such appeal unless such relief is re-5 quested by the operator and permitted by 6 the Administrative Law Judge. 7 RULE OF CONSTRUCTION.— 8 Nothing in this subparagraph shall be con-9 strued to modify the authority of the Sec-10 retary to issue citations or orders as pro-11 vided for in this Act. 12 "(H) MAINTAINING **PROTECTIONS** 13 MINERS.—Notwithstanding any other provision 14 of this Act, nothing in this section, and no re-15 sponse and preparedness plan developed under 16 this section, shall be approved if it reduces the 17 protection afforded miners by an existing man-18 datory health or safety standard.". 19 SEC. 3. INCIDENT COMMAND AND CONTROL. Title I of the Federal Mine Safety and Health Act

Title I of the Federal Mine Safety and Health Act
of 1977 (30 U.S.C. 811 et seq.) is amended by adding
at the end the following:

1 "SEC. 116. LIMITATION ON CERTAIN LIABILITY FOR RES-

2	CUE OPERATIONS.
3	"(a) In General.—No person shall bring an action
4	against any covered individual or his or her regular em-
5	ployer for property damage or an injury (or death) sus-
6	tained as a result of carrying out activities relating to
7	mine accident rescue or recovery operations. This sub-
8	section shall not apply where the action that is alleged to
9	result in the property damages or injury (or death) was
10	the result of gross negligence, reckless conduct, or illegal
11	conduct or, where the regular employer (as such term is
12	used in this Act) is the operator of the mine at which the
13	rescue activity takes place. Nothing in this section shall
14	be construed to preempt State workers' compensation laws
15	"(b) COVERED INDIVIDUAL.—For purposes of sub-
16	section (a), the term 'covered individual' means an indi-
17	vidual
18	"(1) who is a member of a mine rescue team
19	or who is otherwise a volunteer with respect to a
20	mine accident; and
21	"(2) who is carrying out activities relating to
22	mine accident rescue or recovery operations.
23	"(c) REGULAR EMPLOYER.—For purposes of sub-
24	section (a), the term 'regular employer' means the entity
25	that is the covered employee's legal or statutory employer
26	pursuant to applicable State law.".

1 SEC. 4. MINE RESCUE TEAMS.

2	Section 115(e) of the Federal Mine Safety and
3	Health Act of 1977 (30 U.S.C. 825(e)) is amended—
4	(1) by inserting "(1)" after the subsection des-
5	ignation; and
6	(2) by adding at the end the following:
7	"(1)(A) The Secretary shall issue regulations with re-
8	gard to mine rescue teams which shall be finalized and
9	in effect not later than 18 months after the date of enact-
10	ment of the Mine Improvement and New Emergency Re-
11	sponse Act of 2006.
12	"(B) Such regulations shall provide for the following:
13	"(i) That such regulations shall not be con-
14	strued to waive operator training requirements appli-
15	cable to existing mine rescue teams.
16	"(ii) That the Mine Safety and Health Admin-
17	istration shall establish, and update every 5 years
18	thereafter, criteria to certify the qualifications of
19	mine rescue teams.
20	"(iii)(I) That the operator of each underground
21	coal mine with more than 36 employees—
22	"(aa) have an employee knowledgeable in
23	mine emergency response who is employed at
24	the mine on each shift at each underground
25	mine; and

1	"(bb) make available two certified mine
2	rescue teams whose members—
3	"(AA) are familiar with the operations
4	of such coal mine;
5	"(BB) participate at least annually in
6	two local mine rescue contests;
7	"(CC) participate at least annually in
8	mine rescue training at the underground
9	coal mine covered by the mine rescue team;
10	and
11	"(DD) are available at the mine with-
12	in one hour ground travel time from the
13	mine rescue station.
14	"(H)(aa) For the purpose of complying with
15	subclause (I), an operator shall employ one team
16	that is either an individual mine site mine rescue
17	team or a composite team as provided for in item
18	(bb).
19	"(bb) The following options may be used by an
20	operator to comply with the requirements of item
21	(aa):
22	"(AA) An individual mine-site mine rescue
23	team.
24	"(BB) A multi-employer composite team
25	that is made up of team members who are

1	knowledgeable about the operations and ventila-
2	tion of the covered mines and who train on a
3	semi-annual basis at the covered underground
4	coal mine—
5	"(aaa) which provides coverage for
6	multiple operators that have team mem-
7	bers which include at least two active em-
8	ployees from each of the covered mines;
9	"(bbb) which provides coverage for
10	multiple mines owned by the same operator
11	which members include at least two active
12	employees from each mine; or
13	"(ece) which is a State-sponsored
14	mine rescue team comprised of at least two
15	active employees from each of the covered
16	mines.
17	"(CC) A commercial mine rescue team pro-
18	vided by contract through a third-party vendor
19	or mine rescue team provided by another coal
20	company, if such team—
21	"(aaa) trains on a quarterly basis at
22	covered underground coal mines;
23	"(bbb) is knowledgeable about the op-
24	erations and ventilation of the covered
25	mines; and

1	"(ecc) is comprised of individuals with
2	a minimum of 3 years underground coal
3	mine experience that shall have occurred
4	within the 10-year period preceding their
5	employment on the contract mine rescue
6	team.
7	"(DD) A State-sponsored team made up of
8	State employees.
9	"(iv) That the operator of each underground
10	coal mine with 36 or less employees shall—
11	"(I) have an employee on each shift who is
12	knowledgeable in mine emergency responses;
13	and
14	"(II) make available two certified mine res-
15	eue teams whose members—
16	"(aa) are familiar with the operations
17	of such coal mine;
18	"(bb) participate at least annually in
19	two local mine rescue contests;
20	"(ce) participate at least semi-annu-
21	ally in mine rescue training at the under-
22	ground coal mine covered by the mine res-
23	eue team;

1	"(dd) are available at the mine within
2	one hour ground travel time from the mine
3	rescue station;
4	"(ee) are knowledgeable about the op-
5	erations and ventilation of the covered
6	mines; and
7	"(ff) are comprised of individuals with
8	a minimum of 3 years underground coal
9	mine experience that shall have occurred
10	within the 10-year period preceding their
11	employment on the contract mine rescue
12	team.".
13	SEC. 5. PROMPT INCIDENT NOTIFICATION.
14	(a) In General.—Section 103(j) of the Federal
15	Mine Safety and Health Act of 1977 (30 U.S.C. 813(j))
16	is amended by inserting after the first sentence the fol-
17	lowing: "For purposes of the preceding sentence, the noti-
18	fication required shall be provided by the operator within
19	15 minutes of the time at which the operator realizes that
20	the death of an individual at the mine, or an injury or
21	entrapment of an individual at the mine which has a rea-
22	sonable potential to eause death, has occurred.".
23	(b) Penalty.—Section 110(a) of the Federal Mine
24	Safety and Health Act of 1977 (30 U.S.C. 820(a)) is
25	amended—

1	(1) by striking "The operator" and inserting
2	"(1) The operator"; and
3	(2) by adding at the end the following:
4	"(2) The operator of a coal or other mine who fails
5	to provide timely notification to the Secretary as required
6	under section 103(j) (relating to the 15 minute require-
7	ment) shall be assessed a civil penalty by the Secretary
8	of not less than \$5,000 and not more than \$60,000.".
9	SEC. 6. NATIONAL INSTITUTE FOR OCCUPATIONAL SAFETY
10	AND HEALTH.
11	(a) Grants.—Section 22 of the Occupational Safety
12	and Health Act of 1970 (29 U.S.C. 671) is amended by
13	adding at the end the following:
14	"(h) OFFICE OF MINE SAFETY AND HEALTH.—
15	"(1) In General.—There shall be permanently
16	established within the Institute an Office of Mine
17	Safety and Health which shall be administered by an
18	Associate Director to be appointed by the Director.
19	"(2) Purpose.—The purpose of the Office is to
20	enhance the development of new mine safety tech-
21	nology and technological applications and to expedite
22	the commercial availability and implementation of
23	such technology in mining environments.
24	"(3) Functions.—In addition to all purposes
	(b) FUNCTIONS.—In addition to an purposes

1	Office of Mine Safety and Health shall be respon-
2	sible for research, development, and testing of new
3	technologies and equipment designed to enhance
4	mine safety and health. To earry out such functions
5	the Director of the Institute, acting through the Of-
6	fice, shall have the authority to—
7	"(A) award competitive grants to institu-
8	tions and private entities to encourage the de-
9	velopment and manufacture of mine safety
10	equipment;
11	"(B) award contracts to educational insti-
12	tutions or private laboratories for the perform-
13	ance of product testing or related work with re-
14	spect to new mine technology and equipment;
15	and
16	"(C) establish an interagency working
17	group as provided for in paragraph (5).
18	"(4) Grant authority.—To be eligible to re-
19	ceive a grant under the authority provided for under
20	paragraph (3)(A), an entity or institution shall—
21	"(A) submit to the Director of the Insti-
22	tute an application at such time, in such man-
23	ner, and containing such information as the Di-
24	rector may require; and

"(B) include in the application under subparagraph (A), a description of the mine safety
equipment to be developed and manufactured
under the grant and a description of the reasons that such equipment would otherwise not
be developed or manufactured, including reasons relating to the limited potential commercial market for such equipment.

"(5) Interagency working group.—

"(A) ESTABLISHMENT.—The Director of the Institute, in carrying out paragraph (3)(D) shall establish an interagency working group to share technology and technological research and developments that could be utilized to enhance mine safety and accident response.

"(B) MEMBERSHIP.—The working group under subparagraph (A) shall be chaired by the Associate Director of the Office who shall appoint the members of the working group, which may include representatives of other Federal agencies or departments as determined appropriate by the Associate Director.

"(C) DUTIES.—The working group under subparagraph (A) shall conduct an evaluation of research conducted by, and the technological

developments of, agencies and departments who are represented on the working group that may have applicability to mine safety and accident response and make recommendations to the Director for the further development and eventual implementation of such technology.

after the establishment of the Office under this subsection, and annually thereafter, the Director of the Institute shall submit to the Committee on Health, Education, Labor, and Pensions of the Senate and the Committee on Education and the Workforce of the House of Representatives a report that, with respect to the year involved, described the new mine safety technologies and equipment that have been studied, tested, and certified for use, and with respect to those instances of technologies and equipment that have been considered but not yet certified for use, there reasons therefore.

"(7) AUTHORIZATION OF APPROPRIATIONS.—
There is authorized to be appropriated, such sums as may be necessary to enable the Institute and the Office of Mine Safety and Health to carry out this subsection.".

1	SEC. 7. REQUIREMENT CONCERNING FAMILY LIAISONS.
2	The Secretary of Labor shall establish a policy that—
3	(1) requires the temporary assignment of an in-
4	dividual Department of Labor official to be a liaison
5	between the Department and the families of victims
6	of mine tragedies involving multiple deaths;
7	(2) requires the Mine Safety and Health Ad-
8	ministration to be as responsive as possible to re-
9	quests from the families of mine accident victims for
10	information relating to mine accidents; and
11	(3) requires that in such accidents, that the
12	Mine Safety and Health Administration shall serve
13	as the primary communicator with the operator,
14	miners' families, the press and the public.
15	SEC. 8. PENALTIES.
16	(a) In General.—Section 110 of the Federal Mine
17	Safety and Health Act of 1977 (30 U.S.C. 820) is amend-
18	ed_
19	(1) in subsection (a)—
20	(A) by inserting "(1)" after the subsection
21	designation; and
22	(B) by adding at the end the following:
23	"(2) Any operator who willfully violates a mandatory
24	health or safety standard, or knowingly violates or fails
25	or refuses to comply with any order issued under section

26 104 and section 107, or any order incorporated in a final

- 1 decision issued under this title, except an order incor-
- 2 porated in a decision under paragraph (1) or section
- 3 105(c), shall, upon conviction, be punished by a fine of
- 4 not more than \$250,000, or by imprisonment for not more
- 5 than one year, or by both, except that if the conviction
- 6 is for a violation committed after the first conviction of
- 7 such operator under this Act, punishment shall be by a
- 8 fine of not more than \$500,000, or by imprisonment for
- 9 not more than five years, or both.
- 10 $\frac{\text{``(3)(A)}}{\text{The minimum penalty for any citation issued}}$
- 11 under section 104(d)(1) shall be \$2,000.
- 12 "(B) The minimum penalty for a failure or refusal
- 13 to comply with any order issued under section 104(d)(2)
- 14 shall be \$4,000.
- 15 "(4) Nothing in this subsection shall be construed to
- 16 prevent an operator from obtaining a review, in accord-
- 17 ance with section 106, of an order imposing a penalty de-
- 18 seribed in this subsection. If a court, in making such re-
- 19 view, sustains the order, the court shall apply the min-
- 20 imum penalties required under this subsection."; and
- 21 (2) by adding at the end of subsection (b) the
- 22 following: "Violations under this section that are
- 23 deemed to be flagrant may be assessed a civil pen-
- 24 alty of not more than \$220,000. For purposes of the
- 25 preceding sentence, the term 'flagrant' with respect

- 1 to a violation means a reckless or repeated failure to
- 2 make reasonable efforts to eliminate a known viola-
- 3 tion of a mandatory health or safety standard that
- 4 substantially and proximately caused, or reasonably
- 5 could have been expected to eause, death or serious
- 6 bodily injury.".
- 7 (b) REGULATIONS.—Not later than December 31,
- 8 2006, the Secretary of Labor shall promulgate final regu-
- 9 lations with respect to the penalties provided for under
- 10 the amendments made by this section.

11 SEC. 9. FINE COLLECTIONS.

- 12 Section 108(a)(1)(A) of the Federal Mine Safety and
- 13 Health Act of 1977 (30 U.S.C. 818(a)(1)(A)) is amended
- 14 by inserting before the comma, the following: ", or fails
- 15 or refuses to comply with any order or decision, including
- 16 a civil penalty assessment order, that is issued under this
- 17 Act".

18 SEC. 10. SEALING OF ABANDONED AREAS.

- Not later than 18 months after the issuance by the
- 20 Mine Safety and Health Administration of a final report
- 21 on the Sago Mine accident or the date of enactment of
- 22 the Mine Improvement and New Emergency Response Act
- 23 of 2006, whichever occurs earlier, the Secretary of Labor
- 24 shall finalize mandatory heath and safety standards relat-
- 25 ing to the sealing of abandoned areas in underground coal

- 1 mines. Such health and safety standards shall provide for
- 2 an increase in the 20 psi standard currently set forth in
- 3 section 75.335(a)(2) of title 30, Code of Federal Regula-
- 4 tions.

5 SEC. 11. TECHNICAL STUDY PANEL

- 6 Title V of the Federal Mine Safety and Health Act
- 7 of 1977 (30 U.S.C. 951 et seq.) is amended by adding
- 8 at the end the following:

9 "SEC. 514. TECHNICAL STUDY PANEL.

- 10 "(a) Establishment.—There is established a Tech-
- 11 nical Study Panel (referred to in this section as the
- 12 'Panel') which shall provide independent scientific and en-
- 13 gineering review and recommendations with respect to the
- 14 utilization of belt air and the composition and fire retard-
- 15 ant properties of belt materials in underground coal min-
- 16 ing.
- 17 "(b) Membership.—The Panel shall be composed
- 18 of
- 19 "(1) two individuals to be appointed by the Sec-
- 20 retary of Health and Human Services, in consulta-
- 21 tion with the Director of the National Institute for
- 22 Occupational Safety and Health and the Associate
- 23 Director of the Office of Mine Safety;

1 "(2) two individuals to be appointed by the Sec-2 retary of Labor, in consultation with the Assistant 3 Secretary for Mine Safety and Health; and

"(3) two individuals, one to be appointed jointly by the majority leaders of the Senate and House of Representatives and one to be appointed jointly by the minority leader of the Senate and House of Representatives, each to be appointed prior to the sine die adjournment of the second session of the 109th Congress.

12 appointed to the Panel under subsection (b) shall possess
13 a masters or doctoral level degree in mining engineering
14 or another scientific field demonstrably related to the sub15 ject of the report. No individual appointed to the Panel
16 shall be an employee of any coal or other mine, or of any
17 labor organization, or of any State or Federal agency pri18 marily responsible for regulating the mining industry.

"(d) Report.—

"(1) IN GENERAL.—Not later than 1 year after
the date on which all members of the Panel are appointed under subsection (b), the Panel shall prepare and submit to the Secretary of Labor, the Secretary of Health and Human Services, the Committee on Health, Education, Labor, and Pensions

- of the Senate, and the Committee on Education and
 the Workforce of the House of Representatives a report concerning the utilization of belt air and the
 composition and fire retardant properties of belt ma-
- 5 terials in underground coal mining.
- 6 "(2) RESPONSE BY SECRETARY.—Not later 7 than 180 days after the receipt of the report under 8 paragraph (1), the Secretary of Labor shall provide 9 a response to the Committee on Health, Education, 10 Labor, and Pensions of the Senate and the Com-11 mittee on Education and the Workforce of the 12 House of Representatives containing a description of 13 the actions, if any, that the Secretary intends to 14 take based upon the report, including proposing reg-15 ulatory changes, and the reasons for such actions.
- "(e) Compensation.—Members appointed to the panel, while earrying out the duties of the Panel shall be entitled to receive compensation, per diem in lieu of sub-sistence, and travel expenses in the same manner and under the same conditions as that prescribed under section 208(e) of the Public Health Service Act.".

22 SEC. 12. SCHOLARSHIPS.

- Title V of the Federal Mine Safety and Health Act of 1977 (30 U.S.C. 951 et seq.), as amended by section
- 25 12, is further amended by adding at the end the following:

1 "SEC. 515. SCHOLARSHIPS.

2	"(a) Establishment.—The Secretary of Education
3	(referred to in this section as the 'Secretary'), in consulta-
4	tion with the Secretary of Labor and the Secretary of
5	Health and Human Services, shall establish a program to
6	provide scholarships to eligible individuals to increase the
7	skilled workforce for both private sector coal mine opera-
8	tors and mine safety inspectors and other regulatory per-
9	sonnel for the Mine Safety and Health Administration.
10	"(b) Fundamental Skills Scholarships.—
11	"(1) In General.—Under the program under
12	subsection (a), the Secretary may award scholarship
13	to fully or partially pay the tuition costs of eligible
14	individuals enrolled in 2-year associate's degree pro-
15	grams at community colleges or other colleges and
16	universities that focus on providing the fundamental
17	skills and training that is of immediate use to a be-
18	ginning coal miner.
19	"(2) Skills.—The skills described in para-
20	graph (1) shall include basic math, basic health and
21	safety, business principles, management and super-
22	visory skills, skills related to electric circuitry, skills
23	related to heavy equipment operations, and skills re-
24	lated to communications.

1	"(3) ELIGIBILITY.—To be eligible to receive a
2	scholarship under this subsection an individual
3	shall—
4	"(A) have a high school diploma or a
5	GED;
6	"(B) have at least 2 years experience in
7	full-time employment in mining or mining-re-
8	lated activities;
9	"(C) submit to the Secretary an applica-
10	tion at such time, in such manner, and con-
11	taining such information; and
12	"(D) demonstrate an interest in working in
13	the field of mining and performing an intern-
14	ship with the Mine Safety and Health Adminis-
15	tration or the National Institute for Occupa-
16	tional Safety and Health Office of Mine Safety.
17	"(e) Mine Safety Inspector Scholarships.—
18	"(1) In GENERAL.—Under the program under
19	subsection (a), the Secretary may award scholarship
20	to fully or partially pay the tuition costs of eligible
21	individuals enrolled in undergraduate bachelor's de-
22	gree programs at accredited colleges or universities
23	that provide the skills needed to become mine safety
24	inspectors.

1	"(2) Skills.—The skills described in para-
2	graph (1) include skills developed through programs
3	leading to a degree in mining engineering, civil engi-
4	neering, mechanical engineering, electrical engineer-
5	ing, industrial engineering, environmental engineer-
6	ing, industrial hygiene, occupational health and safe-
7	ty, geology, chemistry, or other fields of study re-
8	lated to mine safety and health work.
9	"(3) ELIGIBILITY.—To be eligible to receive a
10	scholarship under this subsection an individual
11	shall—
12	"(A) have a high school diploma or a
13	$\overline{\text{GED}};$
14	"(B) have at least 5 years experience in
15	full-time employment in mining or mining-re-
16	lated activities;
17	"(C) submit to the Secretary an applica-
18	tion at such time, in such manner, and con-
19	taining such information; and
20	"(D) agree to be employed for a period of
21	at least 5 years at the Mine Safety and Health
22	Administration or, to repay, on a pro-rated
23	basis, the funds received under this program,
24	plus interest, at a rate established by the Sec-
25	retary upon the issuance of the scholarship.

((d) Approximately	DEGRADOTT	Cattot Abattiba
"(d) ADVANCED	DESEARCH	SCHOLARSHIPS.—

"(1) IN GENERAL.—Under the program under subsection (a), the Secretary may award scholar-ships to fully or partially pay the tuition costs of eligible individuals enrolled in undergraduate bachelor's degree, masters degree, and Ph.D. degree programs at accredited colleges or universities that provide the skills needed to augment and advance research in mine safety and to broaden, improve, and expand the universe of candidates for mine safety inspector and other regulatory positions in the Mine Safety and Health Administration.

"(2) Skills.—The skills described in paragraph (1) include skills developed through programs leading to a degree is mining engineering, civil engineering, mechanical engineering, electrical engineering, industrial engineering, environmental engineering, industrial hygiene, occupational health and safety, geology, chemistry, or other fields of study related to mine safety and health work.

"(3) ELIGIBILITY.—To be eligible to receive a scholarship under this subsection an individual shall—

24 "(A) have a bachelor's degree or equivalent 25 from an accredited 4-year institution;

1	"(B) have at least 5 years experience in
2	full-time employment in underground mining or
3	mining-related activities; and
4	"(C) submit to the Secretary an applica-
5	tion at such time, in such manner, and con-
6	taining such information.
7	"(e) Authorization of Appropriations.—There
8	are authorized to be appropriated such sums as may be
9	necessary to earry out this section.".
10	SEC. 13. RESEARCH CONCERNING REFUGE ALTERNATIVES.
11	(a) In General.—The National Institute of Occupa-
12	tional Safety and Health shall provide for the conduct of
13	research, including field tests, concerning the utility, prac-
14	ticality, survivability, and cost of various refuge alter-
15	natives in an underground coal mine environment, includ-
16	ing commercially-available portable refuge chambers.
17	(b) Report.—
18	(1) In General.—Not later than 18 months
19	after the date of enactment of this Act, the National
20	Institute for Occupational Safety and Health shall
21	prepare and submit to the Secretary of Labor, the
22	Secretary of Health and Human Services, the Com-
23	mittee on Health, Education, Labor, and Pensions
24	of the Senate, and the Committee on Education and

the Workforce of the House of Representatives a re-

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- port concerning the results of the research conducted under subsection (a), including any field
- 3 tests.
- 4 (2) RESPONSE BY SECRETARY.—Not later than 180 days after the receipt of the report under para-5 6 graph (1), the Secretary of Labor shall provide a re-7 sponse to the Committee on Health, Education, 8 Labor, and Pensions of the Senate and the Com-9 mittee on Education and the Workforce of the 10 House of Representatives containing a description of 11 the actions, if any, that the Secretary intends to 12 take based upon the report, including proposing reg-

14 SEC. 14. SAGO MINE SAFETY GRANTS.

15 (a) In General.—The Secretary of Labor shall es-

ulatory changes, and the reasons for such actions.

- 16 tablish a program to award competitive grants for edu-
- 17 eation and training to earry out the purposes of this sec-
- 18 tion.

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- 19 (b) Purposes.—It is the purpose of this section, to
- 20 provide for the funding of education and training pro-
- 21 grams to better identify, avoid, and prevent unsafe work-
- 22 ing conditions in and around mines.
- 23 (e) ELIGIBILITY.—To be eligible to receive a grant
- 24 under this section, an entity shall—
- 25 (1) be a public or private nonprofit entity; and

- 1 (2) submit to the Secretary of Labor an appli-2 eation at such time, in such manner, and containing 3 such information as the Secretary may require.
- 4 (d) USE OF FUNDS.—Amounts received under a
 5 grant under this section shall be used to establish and im6 plement education and training programs, or to develop
 7 training materials for employers and miners, concerning
 8 safety and health topics in mines, as determined appro-

priate by the Mine Safety and Health Administration.

10 (e) AWARDING OF GRANTS.—

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- (1) Annual Basis.—Grants under this section shall be awarded on an annual basis.
- (2) SPECIAL EMPHASIS.—In awarding grants under this section, the Secretary of Labor shall give special emphasis to programs and materials that target workers in smaller mines, including training miners and employers about new Mine Safety and Health Administration standards, high risk activities, or hazards identified by such Administration.
- (3) PRIORITY.—In awarding grants under this section, the Secretary of Labor shall give priority to the funding of pilot and demonstration projects that the Secretary determines will provide opportunities for broad applicability for mine safety.

1	(f) EVALUATION.—The Secretary of Labor shall use
2	not less than 1 percent of the funds made available to
3	earry out this section in a fiscal year to conduct evalua-
4	tions of the projects funded under grants under this sec-
5	tion.
6	(g) AUTHORIZATION OF APPROPRIATIONS.—There
7	are authorized to be appropriated for each fiscal year,
8	such sums as may be necessary to earry out this section.
9	SECTION 1. SHORT TITLE.
10	This Act may be cited as the "Mine Improvement and
11	New Emergency Response Act of 2006" or the "MINER
12	Act".
13	SEC. 2. EMERGENCY RESPONSE.
14	Section 316 of the Federal Mine Safety and Health
15	Act of 1977 (30 U.S.C. 876) is amended—
16	(1) in the section heading by adding at the end
17	the following: "AND EMERGENCY RESPONSE PLANS";
18	(2) by striking "Telephone" and inserting "(a)
19	In General.—Telephone"; and
20	(3) by adding at the end the following:
21	"(b) Accident Preparedness and Response.—
22	"(1) In general.—Each underground coal mine
23	operator shall carry out on a continuing basis a pro-
24	gram to improve accident preparedness and response
25	at each mine

1	"(2) Response and preparedness plan.—
2	"(A) In general.—Not later than 60 days
3	after the date of enactment of the Mine Improve-
4	ment and New Emergency Response Act of 2006,
5	each underground coal mine operator shall de-
6	velop and adopt a written accident response plan
7	that complies with this subsection with respect to
8	each mine of the operator, and periodically up-
9	date such plans to reflect changes in operations
10	in the mine, advances in technology, or other rel-
11	evant considerations. Each such operator shall
12	make the accident response plan available to the
13	miners and the miners' representatives.
14	"(B) Plan requirements.—An accident
15	response plan under subparagraph (A) shall—
16	"(i) provide for the evacuation of all
17	individuals endangered by an emergency;
18	and
19	"(ii) provide for the maintenance of
20	individuals trapped underground in the
21	event that miners are not able to evacuate
22	$the \ mine.$
23	"(C) Plan Approval.—The accident re-
24	sponse plan under subparagraph (A) shall be
25	subject to review and approval by the Secretary.

1	In determining whether to approve a particular
2	plan the Secretary shall take into consideration
3	all comments submitted by miners or their rep-
4	resentatives. Approved plans shall—
5	"(i) afford miners a level of safety pro-
6	tection at least consistent with the existing
7	standards, including standards mandated
8	by law and regulation;
9	"(ii) reflect the most recent credible sci-
10	entific research;
11	"(iii) be technologically feasible, make
12	use of current commercially available tech-
13	nology, and account for the specific physical
14	characteristics of the mine; and
15	"(iv) reflect the improvements in mine
16	safety gained from experience under this
17	Act and other worker safety and health
18	laws.
19	"(D) Plan review.—The accident response
20	plan under subparagraph (A) shall be reviewed
21	periodically, but at least every 6 months, by the
22	Secretary. In such periodic reviews, the Sec-
23	retary shall consider all comments submitted by
24	miners or miners' representatives and inter-
25	vening advancements in science and technology

1	that could be implemented to enhance miners'
2	ability to evacuate or otherwise survive in an
3	emergency.
4	"(E) Plan content-general require-
5	MENTS.—To be approved under subparagraph
6	(C), an accident response plan shall include the
7	following:
8	"(i) Post-accident communica-
9	TIONS.—The plan shall provide for a redun-
10	dant means of communication with the sur-
11	face for persons underground, such as sec-
12	ondary telephone or equivalent two-way
13	communication.
14	"(ii) Post-accident tracking.—Con-
15	sistent with commercially available tech-
16	nology and with the physical constraints, if
17	any, of the mine, the plan shall provide for
18	above ground personnel to determine the
19	current, or immediately pre-accident, loca-
20	tion of all underground personnel. Any sys-
21	tem so utilized shall be functional, reliable,
22	and calculated to remain serviceable in a
23	post-accident setting.
24	"(iii) Post-accident breathable
25	AIR.—The plan shall provide for—

1	"(I) emergency supplies of breath-
2	able air for individuals trapped under-
3	ground sufficient to maintain such in-
4	dividuals for a sustained period of
5	time;
6	"(II) in addition to the 2 hours of
7	breathable air per miner required by
8	law under the emergency temporary
9	standard as of the day before the date
10	of enactment of the Mine Improvement
11	and New Emergency Response Act of
12	2006, caches of self-rescuers providing
13	in the aggregate not less than 2 hours
14	per miner to be kept in escapeways
15	from the deepest work area to the sur-
16	face at a distance of no further than
17	an average miner could walk in 30
18	minutes;
19	"(III) a maintenance schedule for
20	checking the reliability of self rescuers,
21	retiring older self-rescuers first, and
22	introducing new self-rescuer tech-
23	nology, such as units with interchange-
24	able air or oxygen cylinders not requir-
25	ing doffing to replenish airflow and

1	units with supplies of greater than 60
2	minutes, as they are approved by the
3	Administration and become available
4	on the market; and
5	"(IV) training for each miner in
6	proper procedures for donning self-res-
7	cuers, switching from one unit to an-
8	other, and ensuring a proper fit.
9	"(iv) Post-accident lifelines.—The
10	plan shall provide for the use of flame-re-
11	sistant directional lifelines or equivalent
12	systems in escapeways to enable evacuation.
13	The flame-resistance requirement of this
14	clause shall apply upon the replacement of
15	existing lifelines, or, in the case of lifelines
16	in working sections, upon the earlier of the
17	replacement of such lifelines or 3 years after
18	the date of enactment of the Mine Improve-
19	ment and New Emergency Response Act of
20	2006.
21	"(v) Training.—The plan shall pro-
22	vide a training program for emergency pro-
23	cedures described in the plan which will not
24	diminish the requirements for mandatory

1	health and safety training currently re-
2	quired under section 115.
3	"(vi) Local coordination.—The
4	plan shall set out procedures for coordina-
5	tion and communication between the oper-
6	ator, mine rescue teams, and local emer-
7	gency response personnel and make provi-
8	sions for familiarizing local rescue per-
9	sonnel with surface functions that may be
10	required in the course of mine rescue work.
11	"(F) Plan content-specific require-
12	MENTS.—
13	"(i) In general.—In addition to the
14	content requirements contained in subpara-
15	graph (E), and subject to the considerations
16	contained in subparagraph (C), the Sec-
17	retary may make additional plan require-
18	ments with respect to any of the content
19	matters.
20	"(ii) Post accident communica-
21	TIONS.—Not later than 3 years after the
22	date of enactment of the Mine Improvement
23	and New Emergency Response Act of 2006,
24	a plan shall, to be approved, provide for
25	post accident communication between un-

derground and surface personnel via a wireless two-way medium, and provide for an
electronic tracking system permitting surface personnel to determine the location of
any persons trapped underground or set
forth within the plan the reasons such provisions can not be adopted. Where such plan
sets forth the reasons such provisions can
not be adopted, the plan shall also set forth
the operator's alternative means of compliance. Such alternative shall approximate,
as closely as possible, the degree of functional utility and safety protection provided
by the wireless two-way medium and tracking system referred to in this subpart.

"(G) Plan dispute resolution.—

"(i) In GENERAL.—Any dispute between the Secretary and an operator with respect to the content of the operator's plan or any refusal by the Secretary to approve such a plan shall be resolved on an expedited basis.

"(ii) DISPUTES.—In the event of a dispute or refusal described in clause (i), the Secretary shall issue a citation which shall

be immediately referred to a Commission Administrative Law Judge. The Secretary and the operator shall submit all relevant material regarding the dispute to the Administrative Law Judge within 15 days of the date of the referral. The Administrative Law Judge shall render his or her decision with respect to the plan content dispute within 15 days of the receipt of the submission.

"(iii) Further appeals.—A party adversely affected by a decision under clause (ii) may pursue all further available appeal rights with respect to the citation involved, except that inclusion of the disputed provision in the plan will not be limited by such appeal unless such relief is requested by the operator and permitted by the Administrative Law Judge.

"(H) Maintaining protections for min-Ers.—Notwithstanding any other provision of this Act, nothing in this section, and no response and preparedness plan developed under this section, shall be approved if it reduces the protec-

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1	tion afforded miners by an existing mandatory
2	health or safety standard.".
3	SEC. 3. INCIDENT COMMAND AND CONTROL.
4	Title I of the Federal Mine Safety and Health Act of
5	1977 (30 U.S.C. 811 et seq.) is amended by adding at the
6	end the following:
7	"SEC. 116. LIMITATION ON CERTAIN LIABILITY FOR RESCUE
8	OPERATIONS.
9	"(a) In General.—No person shall bring an action
10	against any covered individual or his or her regular em-
11	ployer for property damage or an injury (or death) sus-
12	tained as a result of carrying out activities relating to mine
13	accident rescue or recovery operations. This subsection shall
14	not apply where the action that is alleged to result in the
15	property damages or injury (or death) was the result of
16	gross negligence, reckless conduct, or illegal conduct or,
17	where the regular employer (as such term is used in this
18	Act) is the operator of the mine at which the rescue activity
19	takes place. Nothing in this section shall be construed to
20	preempt State workers' compensation laws.
21	"(b) Covered Individual.—For purposes of sub-
22	section (a), the term 'covered individual' means an indi-

23 vidual—

1	"(1) who is a member of a mine rescue team or
2	who is otherwise a volunteer with respect to a mine
3	accident; and
4	"(2) who is carrying out activities relating to
5	mine accident rescue or recovery operations.
6	"(c) Regular Employer.—For purposes of sub-
7	section (a), the term 'regular employer' means the entity
8	that is the covered employee's legal or statutory employer
9	pursuant to applicable State law.".
10	SEC. 4. MINE RESCUE TEAMS.
11	Section 115(e) of the Federal Mine Safety and Health
12	Act of 1977 (30 U.S.C. 825(e)) is amended—
13	(1) by inserting "(1)" after the subsection des-
14	ignation; and
15	(2) by adding at the end the following:
16	"(2)(A) The Secretary shall issue regulations with re-
17	gard to mine rescue teams which shall be finalized and in
18	effect not later than 18 months after the date of enactment
19	of the Mine Improvement and New Emergency Response Act
20	of 2006.
21	"(B) Such regulations shall provide for the following:
22	"(i) That such regulations shall not be construed
23	to waive operator training requirements applicable to
24	existing mine rescue teams.

1	"(ii) That the Mine Safety and Health Adminis-
2	tration shall establish, and update every 5 years
3	thereafter, criteria to certify the qualifications of
4	mine rescue teams.
5	" $(iii)(I)$ That the operator of each underground
6	coal mine with more than 36 employees—
7	"(aa) have an employee knowledgeable in
8	mine emergency response who is employed at the
9	mine on each shift at each underground mine;
10	and
11	"(bb) make available two certified mine res-
12	cue teams whose members—
13	"(AA) are familiar with the operations
14	of such coal mine;
15	"(BB) participate at least annually in
16	two local mine rescue contests;
17	"(CC) participate at least annually in
18	mine rescue training at the underground
19	coal mine covered by the mine rescue team;
20	and
21	"(DD) are available at the mine with-
22	in one hour ground travel time from the
23	mine rescue station.
24	"(II)(aa) For the purpose of complying with sub-
25	clause (I), an operator shall employ one team that is

1	either an individual mine site mine rescue team or a
2	$composite\ team\ as\ provided\ for\ in\ item\ (bb)(BB).$
3	"(bb) The following options may be used by an
4	operator to comply with the requirements of item
5	(aa):
6	"(AA) An individual mine-site mine rescue
7	team.
8	"(BB) A multi-employer composite team
9	that is made up of team members who are
10	knowledgeable about the operations and ventila-
11	tion of the covered mines and who train on a
12	semi-annual basis at the covered underground
13	coal mine—
14	"(aaa) which provides coverage for
15	multiple operators that have team members
16	which include at least two active employees
17	from each of the covered mines;
18	"(bbb) which provides coverage for
19	multiple mines owned by the same operator
20	which members include at least two active
21	employees from each mine; or
22	"(ccc) which is a State-sponsored mine
23	rescue team comprised of at least two active
24	employees from each of the covered mines.

1	"(CC) A commercial mine rescue team pro-
2	vided by contract through a third-party vendor
3	or mine rescue team provided by another coal
4	company, if such team—
5	"(aaa) trains on a quarterly basis at
6	covered underground coal mines;
7	"(bbb) is knowledgeable about the oper-
8	ations and ventilation of the covered mines;
9	and
10	"(ccc) is comprised of individuals with
11	a minimum of 3 years underground coal
12	mine experience that shall have occurred
13	within the 10-year period preceding their
14	employment on the contract mine rescue
15	team.
16	"(DD) A State-sponsored team made up of
17	State employees.
18	"(iv) That the operator of each underground coal
19	mine with 36 or less employees shall—
20	"(I) have an employee on each shift who is
21	knowledgeable in mine emergency responses; and
22	"(II) make available two certified mine res-
23	cue teams whose members—
24	"(aa) are familiar with the operations
25	of such coal mine;

1	"(bb) participate at least annually in
2	two local mine rescue contests;
3	"(cc) participate at least semi-annu-
4	ally in mine rescue training at the under-
5	ground coal mine covered by the mine res-
6	$cue\ team;$
7	"(dd) are available at the mine within
8	one hour ground travel time from the mine
9	rescue station;
10	"(ee) are knowledgeable about the oper-
11	ations and ventilation of the covered mines;
12	and
13	"(ff) are comprised of individuals with
14	a minimum of 3 years underground coal
15	mine experience that shall have occurred
16	within the 10-year period preceding their
17	employment on the contract mine rescue
18	team.".
19	SEC. 5. PROMPT INCIDENT NOTIFICATION.
20	(a) In General.—Section 103(j) of the Federal Mine
21	Safety and Health Act of 1977 (30 U.S.C. 813(j)) is amend-
22	ed by inserting after the first sentence the following: "For
23	purposes of the preceding sentence, the notification required
24	shall be provided by the operator within 15 minutes of the
25	time at which the operator realizes that the death of an

- 1 individual at the mine, or an injury or entrapment of an
- 2 individual at the mine which has a reasonable potential
- 3 to cause death, has occurred.".
- 4 (b) Penalty.—Section 110(a) of the Federal Mine
- 5 Safety and Health Act of 1977 (30 U.S.C. 820(a)) is
- 6 amended—
- 7 (1) by striking "The operator" and inserting
- 8 "(1) The operator"; and
- 9 (2) by adding at the end the following:
- 10 "(2) The operator of a coal or other mine who fails
- 11 to provide timely notification to the Secretary as required
- 12 under section 103(j) (relating to the 15 minute requirement)
- 13 shall be assessed a civil penalty by the Secretary of not less
- 14 than \$5,000 and not more than \$60,000.".
- 15 SEC. 6. NATIONAL INSTITUTE FOR OCCUPATIONAL SAFETY
- 16 **AND HEALTH.**
- 17 (a) Grants.—Section 22 of the Occupational Safety
- 18 and Health Act of 1970 (29 U.S.C. 671) is amended by
- 19 adding at the end the following:
- 20 "(h) Office of Mine Safety and Health.—
- 21 "(1) In General.—There shall be permanently
- 22 established within the Institute an Office of Mine
- 23 Safety and Health which shall be administered by an
- 24 Associate Director to be appointed by the Director.

"(2) Purpose.—The purpose of the Office is to
enhance the development of new mine safety tech-
nology and technological applications and to expedite
the commercial availability and implementation of
such technology in mining environments.
"(3) Functions.—In addition to all purposes
and authorities provided for under this section, the
Office of Mine Safety and Health shall be responsible
for research, development, and testing of new tech-
nologies and equipment designed to enhance mine
safety and health. To carry out such functions the Di-
rector of the Institute, acting through the Office, shall
have the authority to—
"(A) award competitive grants to institu-
tions and private entities to encourage the devel-
opment and manufacture of mine safety equip-
ment;
"(B) award contracts to educational insti-
tutions or private laboratories for the perform-
ance of product testing or related work with re-
spect to new mine technology and equipment,
and
"(C) establish an interagency working

group as provided for in paragraph (5).

1	"(4) Grant authority.—To be eligible to re-
2	ceive a grant under the authority provided for under
3	paragraph (3)(A), an entity or institution shall—
4	"(A) submit to the Director of the Institute
5	an application at such time, in such manner,
6	and containing such information as the Director
7	may require; and
8	"(B) include in the application under sub-
9	paragraph (A), a description of the mine safety
10	equipment to be developed and manufactured
11	under the grant and a description of the reasons
12	that such equipment would otherwise not be de-
13	veloped or manufactured, including reasons re-
14	lating to the limited potential commercial mar-
15	ket for such equipment.
16	"(5) Interagency working group.—
17	"(A) Establishment.—The Director of the
18	Institute, in carrying out paragraph (3)(D) shall
19	establish an interagency working group to share
20	technology and technological research and devel-
21	opments that could be utilized to enhance mine
22	safety and accident response.
23	"(B) Membership.—The working group
24	under subparagraph (A) shall be chaired by the
25	Associate Director of the Office who shall ap-

point the members of the working group, which may include representatives of other Federal agencies or departments as determined appropriate by the Associate Director.

"(C) Duties.—The working group under subparagraph (A) shall conduct an evaluation of research conducted by, and the technological developments of, agencies and departments who are represented on the working group that may have applicability to mine safety and accident response and make recommendations to the Director for the further development and eventual implementation of such technology.

"(6) Annual Report.—Not later than 1 year after the establishment of the Office under this subsection, and annually thereafter, the Director of the Institute shall submit to the Committee on Health, Education, Labor, and Pensions of the Senate and the Committee on Education and the Workforce of the House of Representatives a report that, with respect to the year involved, describes the new mine safety technologies and equipment that have been studied, tested, and certified for use, and with respect to those instances of technologies and equipment that have

1	been considered but not yet certified for use, the rea-
2	sons therefore.
3	"(7) Authorization of Appropriations.—
4	There is authorized to be appropriated, such sums as
5	may be necessary to enable the Institute and the Of-
6	fice of Mine Safety and Health to carry out this sub-
7	section.".
8	SEC. 7. REQUIREMENT CONCERNING FAMILY LIAISONS.
9	The Secretary of Labor shall establish a policy that—
10	(1) requires the temporary assignment of an in-
11	dividual Department of Labor official to be a liaison
12	between the Department and the families of victims of
13	mine tragedies involving multiple deaths;
14	(2) requires the Mine Safety and Health Admin-
15	istration to be as responsive as possible to requests
16	from the families of mine accident victims for infor-
17	mation relating to mine accidents; and
18	(3) requires that in such accidents, that the Mine
19	Safety and Health Administration shall serve as the
20	primary communicator with the operator, miners
21	families, the press and the public.
22	SEC. 8. PENALTIES.
23	(a) In General.—Section 110 of the Federal Mine
24	Safety and Health Act of 1977 (30 U.S.C. 820) is amend-
25	ed—

1	(1) in subsection (a)—
2	(A) by inserting "(1)" after the subsection
3	designation; and
4	(B) by adding at the end the following:
5	"(2) Any operator who willfully violates a mandatory
6	health or safety standard, or knowingly violates or fails or
7	refuses to comply with any order issued under section 104
8	and section 107, or any order incorporated in a final deci-
9	sion issued under this title, except an order incorporated
10	in a decision under paragraph (1) or section 105(c), shall,
11	upon conviction, be punished by a fine of not more than
12	\$250,000, or by imprisonment for not more than one year,
13	or by both, except that if the conviction is for a violation
14	committed after the first conviction of such operator under
15	this Act, punishment shall be by a fine of not more than
16	\$500,000, or by imprisonment for not more than five years,
17	$or\ both.$
18	"(3)(A) The minimum penalty for any citation or
19	order issued under section $104(d)(1)$ shall be \$2,000.
20	"(B) The minimum penalty for any order issued under
21	section $104(d)(2)$ shall be \$4,000.
22	"(4) Nothing in this subsection shall be construed to
23	prevent an operator from obtaining a review, in accordance
24	with section 106, of an order imposing a penalty described
25	in this subsection. If a court, in making such review, sus-

- 1 tains the order, the court shall apply at least the minimum
- 2 penalties required under this subsection."; and
- 3 (2) by adding at the end of subsection (b) the fol-
- 4 lowing: "Violations under this section that are deemed
- 5 to be flagrant may be assessed a civil penalty of not
- 6 more than \$220,000. For purposes of the preceding
- 7 sentence, the term 'flagrant' with respect to a viola-
- 8 tion means a reckless or repeated failure to make rea-
- 9 sonable efforts to eliminate a known violation of a
- 10 mandatory health or safety standard that substan-
- 11 tially and proximately caused, or reasonably could
- have been expected to cause, death or serious bodily
- 13 *injury.*".
- 14 (b) REGULATIONS.—Not later than December 30, 2006,
- 15 the Secretary of Labor shall promulgate final regulations
- 16 with respect to penalties.
- 17 SEC. 9. FINE COLLECTIONS.
- 18 Section 108(a)(1)(A) of the Federal Mine Safety and
- $19\ \ Health\ Act\ of\ 1977\ (30\ \ U.S.C.\ 818(a)(1)(A))\ is\ amended$
- 20 by inserting before the comma, the following: ", or fails or
- 21 refuses to comply with any order or decision, including a
- 22 civil penalty assessment order, that is issued under this
- 23 *Act*".

1 SEC. 10. SEALING OF ABANDONED AREAS.

- 2 Not later than 18 months after the issuance by the
- 3 Mine Safety and Health Administration of a final report
- 4 on the Sago Mine accident or the date of enactment of the
- 5 Mine Improvement and New Emergency Response Act of
- 6 2006, whichever occurs earlier, the Secretary of Labor shall
- 7 finalize mandatory heath and safety standards relating to
- 8 the sealing of abandoned areas in underground coal mines.
- 9 Such health and safety standards shall provide for an in-
- 10 crease in the 20 psi standard currently set forth in section
- 11 75.335(a)(2) of title 30, Code of Federal Regulations.
- 12 SEC. 11. TECHNICAL STUDY PANEL.
- 13 Title V of the Federal Mine Safety and Health Act of
- 14 1977 (30 U.S.C. 951 et seq.) is amended by adding at the
- 15 end the following:
- 16 "SEC. 514. TECHNICAL STUDY PANEL.
- 17 "(a) Establishment.—There is established a Tech-
- 18 nical Study Panel (referred to in this section as the 'Panel')
- 19 which shall provide independent scientific and engineering
- 20 review and recommendations with respect to the utilization
- 21 of belt air and the composition and fire retardant properties
- 22 of belt materials in underground coal mining.
- 23 "(b) Membership.—The Panel shall be composed of—
- 24 "(1) two individuals to be appointed by the Sec-
- 25 retary of Health and Human Services, in consulta-
- 26 tion with the Director of the National Institute for

1	Occupational Safety and Health and the Associate
2	Director of the Office of Mine Safety;
3	"(2) two individuals to be appointed by the Sec-
4	retary of Labor, in consultation with the Assistant
5	Secretary for Mine Safety and Health; and
6	"(3) two individuals, one to be appointed jointly
7	by the majority leaders of the Senate and House of
8	Representatives and one to be appointed jointly by
9	the minority leader of the Senate and House of Rep-
10	resentatives, each to be appointed prior to the sine die
11	adjournment of the second session of the 109th Con-
12	gress.
13	"(c) Qualifications.—Four of the six individuals
14	appointed to the Panel under subsection (b) shall possess
15	a masters or doctoral level degree in mining engineering
16	or another scientific field demonstrably related to the subject
17	of the report. No individual appointed to the Panel shall
18	be an employee of any coal or other mine, or of any labor
19	organization, or of any State or Federal agency primarily
20	responsible for regulating the mining industry.
21	"(d) Report.—
22	"(1) In General.—Not later than 1 year after
23	the date on which all members of the Panel are ap-
24	pointed under subsection (b), the Panel shall prepare
25	and submit to the Secretary of Labor, the Secretary

of Health and Human Services, the Committee on Health, Education, Labor, and Pensions of the Senate, and the Committee on Education and the Workforce of the House of Representatives a report concerning the utilization of belt air and the composition and fire retardant properties of belt materials in un-

derground coal mining.

- 8 "(2) Response by Secretary.—Not later than 9 180 days after the receipt of the report under para-10 graph (1), the Secretary of Labor shall provide a re-11 sponse to the Committee on Health, Education, 12 Labor, and Pensions of the Senate and the Committee 13 on Education and the Workforce of the House of Rep-14 resentatives containing a description of the actions, if 15 any, that the Secretary intends to take based upon the 16 report, including proposing regulatory changes, and 17 the reasons for such actions.
- "(e) Compensation.—Members appointed to the panel, while carrying out the duties of the Panel shall be entitled to receive compensation, per diem in lieu of subsistence, and travel expenses in the same manner and under the same conditions as that prescribed under section 208(c) of the Public Health Service Act."

1 SEC. 12. SCHOLARSHIPS.

- 2 Title V of the Federal Mine Safety and Health Act of
- 3 1977 (30 U.S.C. 951 et seg.), as amended by section 11,
- 4 is further amended by adding at the end the following:
- 5 "SEC. 515. SCHOLARSHIPS.
- 6 "(a) Establishment.—The Secretary of Education
- 7 (referred to in this section as the 'Secretary'), in consulta-
- 8 tion with the Secretary of Labor and the Secretary of
- 9 Health and Human Services, shall establish a program to
- 10 provide scholarships to eligible individuals to increase the
- 11 skilled workforce for both private sector coal mine operators
- 12 and mine safety inspectors and other regulatory personnel
- 13 for the Mine Safety and Health Administration.
- 14 "(b) Fundamental Skills Scholarships.—
- 15 "(1) In general.—Under the program under
- subsection (a), the Secretary may award scholarship
- 17 to fully or partially pay the tuition costs of eligible
- individuals enrolled in 2-year associate's degree pro-
- 19 grams at community colleges or other colleges and
- 20 universities that focus on providing the fundamental
- 21 skills and training that is of immediate use to a be-
- 22 ginning coal miner.
- 23 "(2) Skills.—The skills described in paragraph
- 24 (1) shall include basic math, basic health and safety,
- business principles, management and supervisory
- 26 skills, skills related to electric circuitry, skills related

1	to heavy equipment operations, and skills related to
2	communications.
3	"(3) Eligibility.—To be eligible to receive a
4	scholarship under this subsection an individual
5	shall—
6	"(A) have a high school diploma or a GED;
7	"(B) have at least 2 years experience in
8	full-time employment in mining or mining-re-
9	lated activities;
10	"(C) submit to the Secretary an application
11	at such time, in such manner, and containing
12	such information; and
13	"(D) demonstrate an interest in working in
14	the field of mining and performing an intern-
15	ship with the Mine Safety and Health Adminis-
16	tration or the National Institute for Occupa-
17	tional Safety and Health Office of Mine Safety.
18	"(c) Mine Safety Inspector Scholarships.—
19	"(1) In general.—Under the program under
20	subsection (a), the Secretary may award scholarship
21	to fully or partially pay the tuition costs of eligible
22	individuals enrolled in undergraduate bachelor's de-
23	gree programs at accredited colleges or universities
24	that provide the skills needed to become mine safety
25	inspectors.

1	"(2) Skills.—The skills described in paragraph
2	(1) include skills developed through programs leading
3	to a degree in mining engineering, civil engineering,
4	mechanical engineering, electrical engineering, indus-
5	trial engineering, environmental engineering, indus-
6	trial hygiene, occupational health and safety, geology,
7	chemistry, or other fields of study related to mine
8	safety and health work.
9	"(3) Eligibility.—To be eligible to receive a
10	scholarship under this subsection an individual
11	shall—
12	"(A) have a high school diploma or a GED;
13	"(B) have at least 5 years experience in
14	full-time employment in mining or mining-re-
15	lated activities;
16	"(C) submit to the Secretary an application
17	at such time, in such manner, and containing
18	such information; and
19	"(D) agree to be employed for a period of at
20	least 5 years at the Mine Safety and Health Ad-
21	ministration or, to repay, on a pro-rated basis,
22	the funds received under this program, plus in-
23	terest, at a rate established by the Secretary
24	upon the issuance of the scholarship.
25	"(d) Advanced Research Scholarships.—

"(1) In General.—Under the program under subsection (a), the Secretary may award scholarships to fully or partially pay the tuition costs of eligible individuals enrolled in undergraduate bachelor's degree, masters degree, and Ph.D. degree programs at accredited colleges or universities that provide the skills needed to augment and advance research in mine safety and to broaden, improve, and expand the universe of candidates for mine safety inspector and other regulatory positions in the Mine Safety and Health Administration.

- "(2) SKILLS.—The skills described in paragraph
 (1) include skills developed through programs leading
 to a degree in mining engineering, civil engineering,
 mechanical engineering, electrical engineering, industrial engineering, environmental engineering, industrial hygiene, occupational health and safety, geology,
 chemistry, or other fields of study related to mine
 safety and health work.
- "(3) Eligibility.—To be eligible to receive a scholarship under this subsection an individual shall—
- 23 "(A) have a bachelor's degree or equivalent 24 from an accredited 4-year institution;

1	"(B) have at least 5 years experience in				
2	full-time employment in underground mining or				
3	mining-related activities; and				
4	"(C) submit to the Secretary an application				
5	at such time, in such manner, and containing				
6	$such\ information.$				
7	"(e) Authorization of Appropriations.—There are				
8	authorized to be appropriated such sums as may be nec				
9	essary to carry out this section.".				
10	SEC. 13. RESEARCH CONCERNING REFUGE ALTERNATIVES.				
11	(a) In General.—The National Institute of Occupa-				
12	tional Safety and Health shall provide for the conduct of				
13	research, including field tests, concerning the utility, practi-				
14	cality, survivability, and cost of various refuge alternatives				
15	in an underground coal mine environment, including com-				
16	mercially-available portable refuge chambers.				
17	(b) Report.—				
18	(1) In General.—Not later than 18 months				
19	after the date of enactment of this Act, the National				
20	Institute for Occupational Safety and Health shall				
21	prepare and submit to the Secretary of Labor, the				
22	Secretary of Health and Human Services, the Com-				
23	mittee on Health, Education, Labor, and Pensions of				
24	the Senate, and the Committee on Education and the				
25	Workforce of the House of Representatives a report				

- 1 concerning the results of the research conducted under 2 subsection (a), including any field tests.
- 3 (2) Response by Secretary.—Not later than 180 days after the receipt of the report under paragraph (1), the Secretary of Labor shall provide a re-5 6 sponse to the Committee on Health, Education, 7 Labor, and Pensions of the Senate and the Committee 8 on Education and the Workforce of the House of Rep-9 resentatives containing a description of the actions, if 10 any, that the Secretary intends to take based upon the 11 report, including proposing regulatory changes, and

13 SEC. 14. BROOKWOOD-SAGO MINE SAFETY GRANTS.

the reasons for such actions.

- 14 (a) In General.—The Secretary of Labor shall estab-
- 15 lish a program to award competitive grants for education
- 16 and training, to be known as Brookwood-Sago Mine Safety
- 17 Grants, to carry out the purposes of this section.
- 18 (b) Purposes.—It is the purpose of this section, to
- 19 provide for the funding of education and training programs
- 20 to better identify, avoid, and prevent unsafe working condi-
- 21 tions in and around mines.
- 22 (c) Eligibility.—To be eligible to receive a grant
- 23 under this section, an entity shall—
- 24 (1) be a public or private nonprofit entity; and

1	(2) submit to the Secretary of Labor an applica-
2	tion at such time, in such manner, and containing
3	such information as the Secretary may require.
4	(d) USE OF FUNDS.—Amounts received under a grant
5	under this section shall be used to establish and implement
6	education and training programs, or to develop training
7	materials for employers and miners, concerning safety and
8	health topics in mines, as determined appropriate by the
9	Mine Safety and Health Administration.
10	(e) Awarding of Grants.—
11	(1) Annual Basis.—Grants under this section
12	shall be awarded on an annual basis.
13	(2) Special emphasis.—In awarding grants
14	under this section, the Secretary of Labor shall give
15	special emphasis to programs and materials that tar-
16	get workers in smaller mines, including training min-
17	ers and employers about new Mine Safety and Health
18	Administration standards, high risk activities, or
19	hazards identified by such Administration.
20	(3) Priority.—In awarding grants under this
21	section, the Secretary of Labor shall give priority to

the funding of pilot and demonstration projects that

the Secretary determines will provide opportunities

22

- 1 (f) EVALUATION.—The Secretary of Labor shall use not
- 2 less than 1 percent of the funds made available to carry
- 3 out this section in a fiscal year to conduct evaluations of
- 4 the projects funded under grants under this section.
- 5 (g) AUTHORIZATION OF APPROPRIATIONS.—There are
- 6 authorized to be appropriated for each fiscal year, such
- 7 sums as may be necessary to carry out this section.

Calendar No. 439

109TH CONGRESS S. 2803

A BILL

To amend the Federal Mine Safety and Health Act of 1977 to improve the safety of mines and mining.

May 23, 2006

Reported with an amendment